


IBERO-AMERICAN ACTION PLAN FOR THE IMPLEMENTATION OF THE RIGHTS OF INDIGENOUS PEOPLES

IXIMULEU DECLARATION





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Antigua Guatemala, Guatemala, April 5th 2018

The Ibero-American Action Plan for the Implementation of the Rights of Indigenous Peoples (hereinafter Action Plan) contributes to the fulfillment of their rights, promoting common objectives and coordinated planning between national authorities, indigenous peoples (with engagement from indigenous women and youth), and regional and global organizations present in the region.

With a rights-based approach, the Action Plan is envisioned as a qualitative leap in planning that makes it possible to address issues on the regional agenda and pertaining to each member state, with objectives and specific actions to achieve them, prioritizing intercultural dialogue, direct collaboration and the self-development of indigenous peoples.

In this sense, it is an effort toward joint concertation, with noteworthy contributions made by representatives of States and indigenous peoples' organizations that participated in the Subregional Meetings held in Panama (2017) and Lima (2018).

The Action Plan should be considered part of the Iximuleu Declaration, which was approved within the framework of the 1st Meeting of Ibero-American High Authorities and contains agreements taken into account in order to support the fulfillment of the Plan.





Background

International progress in indigenous peoples' rights, and the realization that most countries in the region have specific laws to protect rights and fight racial and ethnic discrimination, have been insufficient to achieve the changes needed. Although some countries have made efforts to implement effective policies, on the whole, indigenous people continue to feel the effects of historical injustice, such as land dispossession; social, cultural, economic, and political assimilation; the repression and criminalization of rights defenders; and violations of and inequality in their access to justice.

It was this realization of the gap between legislation and reality that led the World Conference on Indigenous Peoples (2014) to request that member States adopt, in cooperation and consultation with indigenous peoples, country-level measures to achieve the objectives of the United Nations Declaration on the Rights of Indigenous Peoples, and define and implement action plans, strategies or other national measures, as appropriate, to this effect.

The 2030 Agenda for Sustainable Development (2015), which includes the Sustainable Development Goals, contains commitments by United Nations member States to implement human rights, end poverty, fight inequality and injustice, and tackle climate change. These aspects are directly linked to the rights of indigenous peoples. Keeping in mind these commitments, in the Second Meeting of the Regional Conference on Population and Development in Latin America and the Caribbean (2015) for the implementation of the Montevideo Consensus, States agreed to continue to move forward with the implementation of the rights of indigenous peoples through priority and concrete actions to this effect.

The States of Latin America and the Caribbean adopted the Regional Agreement on Access to Information, Participation and Justice in Environmental Matters, which establishes that each state shall guarantee a safe and favorable environment in which people, groups, and organizations that promote and defend human rights in environmental matters may act free from threats, restrictions, and insecurity (Costa Rica, 2018).

Considering these global agreements, among others, the Resolution of the 14th General Assembly of the Fund for the Development of Indigenous Peoples of Latin America and the Caribbean, FILAC (2017) mandated the implementation of a process leading to the preparation and adoption of an Ibero-American Action Plan for the implementation of the rights of indigenous peoples, and which incorporates the agreements and commitments made by member States.





Objectives of the Action Plan

General Objective

The strategic objective is to generate favorable conditions for the fulfillment of indigenous peoples' individual and collective rights, with an intercultural, intergenerational and gender equality approach.

Specific objectives and outcomes

Three specific objectives have been established in order to achieve this general objective, each with its corresponding main outcomes.



Specific objective 1

To adjust national regulatory and institutional frameworks to international standards for indigenous peoples' rights.

Outcomes:

- National institutional frameworks and legislation adjusted to international standards.
- National plans and public policies implemented based on international standards, with special regard to the rights of indigenous women and youth.
- Public policy monitoring and assessment systems that incorporate indicators and goals consistent with indigenous peoples' rights according to international standards

Specific objective 2

To include the perspective of indigenous peoples, with special regard to women and young people, in national plans for the implementation and monitoring of the 2030 Agenda and SDGs.

Outcomes:

- The planning and implementation of SDGs incorporate the vision, goals, and indicators that reflect the true situation of indigenous peoples.
- The planning and implementation of SDGs incorporate specific goals and indicators relating to indigenous women, youth, and children.
- Indigenous people engage fully and are consulted in a free, prior, and informed manner in monitoring and assessment actions in the fulfillment of the 2030 Agenda and SDGs.
- National development plans have been designed with engagement from indigenous peoples.





Specific objective 3

To establish permanent mechanisms for full and effective participation, dialogue, and consultation between States and indigenous peoples.

Outcomes:

- Appropriate political and institutional conditions are created to provide an environment for participation, dialogue, and consultation between the state and indigenous peoples.
- Dialogue processes between States and indigenous peoples are strengthened and developed to allow indigenous peoples to exercise their collective rights.
- Within the framework of intercultural dialogue, concrete initiatives are encouraged that draw from indigenous peoples' priorities and promote development with identity.
- Indigenous peoples broaden their relationships with each other, States, international organizations and cooperation agencies, with a focus on South-South cooperation for development.

Specific objective 4

To visibilize and strengthen the full and effective participation of indigenous women in the creation of public policies specially directed at addressing and preventing the various forms of violence they are victims of.

Outcomes:

- National programs are formed with the technical and budgetary capacity to address, in particular, policies to prevent and address the various violations of indigenous women's rights (racism, discrimination, criminalization, human trafficking, land dispossession, forced displacement, worker exploitation, lack of access to justice).
- Promotion of mechanisms that generate statistical data disaggregated by gender, cultural identity, and age.





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Implementation of the Action Plan

The Fund for the Development of Indigenous Peoples of Latin America and the Caribbean (FILAC) is responsible for designing and monitoring the implementation of the Action Plan. To this effect, it provides technical assistance to States and indigenous peoples for the implementation, systematization and assessment of work, and the dissemination of its main outcomes and impacts. At a national level, the implementation and monitoring mechanisms should include joint participation from indigenous peoples and state representatives.

The design, monitoring and assessment of the Action Plan is regional in nature, yet also requires concerted national plans between state authorities and indigenous peoples in each country, in accordance with prevailing specific situations, priorities that may be agreed, and the allocation of human and material resources, which will be reflected in development policies and national budgets.

As part of the implementation process, the Action Plan must be associated with and linked to, with synergies created if appropriate, other national and regional efforts sharing similar objectives, such as the Plan of Action of the Organization of American States for the implementation of the American Declaration on the Rights of Indigenous People, the initiatives within the Central American Integration System (SICA), and actions promoted by CELAC; or global efforts such as the Green Climate Fund, amongst others.

An appropriate internal and external communication strategy for the objectives pursued will go hand-in-hand with the different stages of the Action Plan, in order to raise awareness and facilitate its appropriation and the dissemination of activities and outcomes achieved.

Input from international organizations such as the UN and its specialized agencies, OAS, ECLAC, amongst others, in addition to academic entities and cooperation funds, are of the utmost importance to ensure an appropriate implementation of the Action Plan and achieve the objectives contained in the United Nations Declaration on the Rights of Indigenous Peoples and other international standards. In particular, FILAC will boost technical support and the construction of partnerships with ECLAC, FAO, PAHO, UN Women, IFAD, ILO, and other relevant United Nations organizations for the implementation and monitoring of the Regional Plan within the scope of its mandates.

The Ibero-American General Secretariat will promote the coordination of indigenous peoples at the Ibero-American Conference and will provide support to FILAC in implementing the Action Plan within the framework of the Ibero-American Summits and preparing the annual and assessment reports planned.





Roadmap

The implementation of the Action Plan is envisioned over a ten-year horizon (2018-2028), with short, medium, and long-term actions, outputs, outcomes, and budgets.

In 2018, progress is to be made on the outputs that provide the foundations to set up the Action Plan.

Among other aspects, a detailed design of the Action Plan must be completed; national mechanisms must be created for dialogue and concertation to agree on national plans and their implementation; work must begin on baseline studies, which will serve as a basis to establish working guidelines and determine the applicable specific areas/topics and the goals and indicators to be used; cooperation agreements must be entered into with international organizations interested in supporting the implementation of the Action Plan, and which may provide relevant inputs for the Plan; and a communication strategy must be designed and implemented for the dissemination and monitoring of the Action Plan.

In 2019 and 2020, the content of the Plan will continue to be implemented and the first report is to be submitted to one of the organizations of the Ibero-American Conference in 2020. This practice will continue in subsequent Summits.

Member States will present developments and challenges noted in implementing the Action Plan in the sessions of the indigenous and intergovernmental consultative meetings of FILAC.

In 2022 the first assessment will be conducted, and the Plan will be adjusted for the following stage of implementation based on the results.

Progress in implementing the Action Plan will be shared publicly by preparing and disseminating reports. To this effect, the methodology for quantitative and qualitative data collection will be determined and the necessary analyses performed.



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IXIMULEU DECLARATION

**“For a prosperous, inclusive, sustainable
and intercultural Ibero-America”**



Ibero-American High Authorities - Indigenous Peoples' 1st Meeting
Guatemala, April 2nd – 6th, 2018



1ST MEETING OF IBERO-AMERICAN HIGH AUTHORITIES ON INDIGENOUS PEOPLES

IXIMULEU DECLARATION

“For a prosperous, inclusive, sustainable and intercultural Ibero-America”

“Let us all rise up, let no one be left behind, let there be neither one nor two of us, but all of us” Popol Vuh

The High Authorities of Ibero-America and Indigenous Peoples

In consideration of

The significant progress made in recognizing and progressively restoring indigenous peoples' historical rights in national legal frameworks on the American continent, by adopting and applying various international instruments such as the International Labor Organization's Convention 169 concerning International and Tribal Peoples, the United Nations Declaration on the Rights of Indigenous Peoples, the American Declaration on the Rights of Indigenous Peoples, the action of monitoring mechanisms for human and indigenous peoples' rights, and the legal precedents and teachings that originate from associated bodies.

The significance of the idea of Good Living-Live Well (Buen Vivir-Vivir Bien) as a paradigm for a dignified life for





Indigenous Peoples of South America Subregional Preparatory Meeting
Peru February 21th - 23th, 2018



indigenous peoples, achievable through the full exercise of their human and collective rights and the construction of intercultural relationships as an ideal form of coexistence between different peoples.

Further emphasizing

That indigenous peoples' values, worldviews, identities, ways of life, ways of protecting ecosystems, and strong ties to traditional territories and natural resources represent a guarantee and a protection of our peoples' food security and the development of humanity.

That indigenous peoples have been able to retain their identity, way of life, and languages in their territories as well as in urban areas where many have relocated to survive, which encourages interculturality and new forms of relationships between states and indigenous peoples.

That in spite of the poverty, discrimination, racism, inequality gaps, exclusion, and criminalization indigenous peoples experience, they have demonstrated that they play a key role in generating development processes, from their own worldview, with the necessary capacity, commitment, and sense of responsibility.





Indigenous Peoples of South America Subregional Preparatory Meeting
Peru February 21th - 23th, 2018



In view of

The resolution adopted by the United Nations General Assembly (UN) at the World Conference on Indigenous Peoples (New York, September 2014), by which member states undertook to adopt, in cooperation and consultation with indigenous peoples, country-level measures to achieve the objectives of the United Nations Declaration on the Rights of Indigenous Peoples, and define and implement action plans, strategies or other national measures, as appropriate, to this effect (2007);

The resolution adopted by the General Assembly of the Organization of American States by which the 2017-2021 Plan of Action for the American Declaration on the Rights of Indigenous Peoples (2017) was approved;

The resolution by the General Assembly of the Fund for the Development of Indigenous Peoples of Latin America and the Caribbean, FILAC (Madrid, July 2017), which committed members to pushing forward a process leading to the preparation and adoption of an Ibero-American Action Plan for the Implementation of the Rights of Indigenous Peoples that incorporates agreements and commitments made by member states in this field, within the framework of the Roadmap to the 26th Ibero-American Summit of Heads of State and Government (RESOLUTION XIV AG/FILAC/005);





The support for the Action Plan initiative expressed by representatives for governments, indigenous peoples and other actors and institutions participating in preparatory consultative meetings held in Panama (December 2017) and Lima (February 2018), their commitment to carry it forward jointly, and their significant contributions to define the nature and scope of the plan;

Comments made by heads of state and government at the 25th Ibero-American Summit (Cartagena de Indias, October 28th and 29th, 2016) restating their commitment to the protection and promotion of the rights of indigenous peoples and Afro-descendants, and their social, economic and cultural self-development, and keeping in mind the request made to SEGIB to strengthen efforts to incorporate their perspective into Ibero-American cooperation;

The relevant role of FILAC as an international organization in which space is shared between representatives of indigenous peoples and states, with extensive

experience in promoting the rights of indigenous peoples and providing assistance to governments and indigenous organizations of states, to establish public policies and make concerted efforts to achieve Good Living-Live Well among our peoples, and by extension, the development of societies.

We agreed

To endorse the Ibero-American Action Plan for the Implementation of the Rights of Indigenous Peoples, with the aim of contributing to the full realization of their rights, promoting common objectives and consistent, coordinated action planning between national authorities, indigenous peoples and regional and global cooperation organizations present in the region, the progress of which will be assessed by the organizations of the Ibero-American Conference every two years.

To urge Ibero-American heads of state and government to provide sufficient resources to support the Action Plan, including the development of culturally relevant information systems based on international standards.

To restate our commitment to promote and protect indigenous peoples' rights and social, economic, and cultural self-development, and work in coordination with the Pro Tempore Secretariat and Ibero-American General Secretariat – SEGIB – to integrate development with identity and indigenous peoples' rights into Ibero-American cooperation, and contribute to the construction of intercultural societies.

To promote the adjustment of national regulatory and institutional frameworks to international standards for indigenous peoples' rights.

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To establish mechanisms for indigenous peoples' engagement in the implementation and monitoring of national plans to achieve the Sustainable Development Goals





(SDGs) and the 2030 Agenda, in keeping with their worldview and culture and the reality of each country, ensuring that these plans include indigenous peoples' perspective of Good Living-Live Well in planning, monitoring, and assessment instruments.

To establish and strengthen permanent dialogue and concertation mechanisms for indigenous peoples through their own forms of organization, with state institutionality, and to ensure free, prior and informed consultation procedures in all matters relating to the interests of indigenous peoples and their territories.

To promote indigenous men and women's access to state institutionality so their realities, experiences, cultures, technical knowledge and know-how contribute, in a participatory and intercultural manner, to their countries' inclusive and sustainable national development.

To foster the multidimensional empowerment of indigenous women, children and youth, who now reassert themselves as peoples with alternatives to ensure their historical continuity.

To take the necessary steps, together with indigenous peoples, to ensure that indigenous women, children, adolescents and youth enjoy full protection and guarantees against all forms of violence and discrimination, and take steps to ensure the restoration of their rights.

To promote the adoption and application of relevant development with identity and public policy plans to promote and address priority issues for indigenous peoples, such as the situation of women and young people; legal certainty regarding their land, territories, basins, forests, and other resources; the effects of climate change; and their right to participate and be consulted.





To promote justice mechanisms against actions that have climate change-related impacts that affect our Mother Earth.

Demand justice, across all Ibero-America, in cases of violence against defenders of nature and indigenous peoples' rights.

To promote indigenous peoples' development with their own culture and identity, and the revitalization of their languages both in traditionally indigenous territories and urban areas, not just to enable them to preserve their own culture and education, but also to promote true interculturality and interaction between equals in the states they are part of.

To establish, within the framework of the Action Plan, the effective implementation of South-South cooperation for and between indigenous peoples, as part of a vision of intercultural fraternity, complementarity and reciprocity between peoples, and urge states to develop initiatives, programs and projects that promote the aforementioned Plan.

To call upon international organizations, agencies, cooperation funds, and the business sector to support the implementation of activities contained in the Ibero-American Action Plan for the Implementation of the Rights of Indigenous Peoples, within the framework of human rights instruments and guiding principles on business and human rights.

To support the work of FILAC so that, within the framework of its institutional mandate and by establishing the necessary institutional partnerships, it may coordinate the implementation of the Ibero-American Action Plan for the Implementation of the Rights of Indigenous Peoples, provide technical assistance to states and indigenous peoples for the implementation, monitoring, systematization and assessment of the work, and dissemination of its main outcomes and impacts.



ERRADOR CERO



To submit this Declaration to the consideration of the 26th Ibero-American Summit of Heads of State and Government, to be held in Antigua Guatemala on November 16th of this year, so that initiatives for indigenous peoples on the American continent may be incorporated in discussions among leaders and contribute to establishing a framework that includes their proposals when setting inclusive guidelines so the Sustainable Development Goals may also be implemented from an indigenous perspective.

To express gratitude for the offer by government delegates from Guatemala and Nicaragua to organize a Second Meeting of High Authorities and Indigenous Peoples in 2020.

"We put our purposes together and we agreed.

Then we decided." (Popol Vuh).

Antigua Guatemala, Guatemala, April 5th 2018





◀ THE PATRIMONY OF THE PEOPLE

◀ AIHINI NHIMRŌ

◀ INDIANA NI PRAPATIKA

◀ STII XQUIDXINUU

◀ TAITAKUNA ÑUKANCHIPA WAKA-
ICHISHKAKUNA

◀ NIM USILAL REEB'
LI KA TENAMIT



FILAC

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